

## Message Text

CONFIDENTIAL

PAGE 01 STATE 192521  
ORIGIN IO-14

INFO OCT-01 AF-10 NEA-10 ISO-00 CIAE-00 DODE-00 PM-05  
H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01  
SP-02 SS-15 ACDA-07 NSCE-00 SSO-00 USIE-00  
INRE-00 /082 R

DRAFTED BY IO/UNP:RAPECK:MR  
APPROVED BY IO:GBHELMAN  
AF:WBEDMONDSON  
NEA/IAI:AHOUGHTON  
IO/UNP:RLBARRY

-----027347 131801Z /73

O 131745Z AUG 77  
FM SECSTATE WASHDC  
TO AMEMBASSY LAGOS IMMEDIATE  
AMEMBASSY TEL AVIV IMMEDIATE  
USMISSION USUN NEW YORK IMMEDIATE

C O N F I D E N T I A L STATE 192521

E.O. 11652: GDS

TAGS: PORG, SHUM, IS SF

SUBJECT: ISRAELI PARTICIPATION IN LAGOS CONFERENCE

REF: USUN 2565

1. WE SHARE AMBASSADOR HERZOG'S ASSESSMENT OF  
UNFAVORABLE TRENDS FOR ISRAEL IN PREPARATIONS FOR THE  
LAGOS CONFERENCE. WE ARE PREPARING OUR ARGUMENTS AND  
WILL DO OUR BEST TO DEFEAT ARAB EFFORTS WHEN THEY  
MATERIALIZE. THESE EFFORTS MIGHT TAKE THE FORM OF:

- ATTACKS ON ISRAEL FOR ITS WEAPONS AND NUCLEAR  
RELATIONSHIP WITH SOUTH AFRICA. THE DRAFT DECLARATION  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 192521

GIVEN US BY NIGERIA HINTS AT THIS POSSIBILITY. IN  
ADDITION, THE RECENT SOVIET HIGHLIGHTING OF THE  
POSSIBILITY OF A SOUTH AFRICAN NUCLEAR TEST MAY HAVE  
AS AT LEAST ONE OBJECTIVE IDENTIFYING ISRAEL WITH  
THAT ACTIVITY. PROBABLY NOT MUCH CAN BE DONE TO  
CONTAIN THIS KIND OF CRITICISM AND AT MINIMUM AN  
INDIRECT REFERENCE TO ISRAEL IN THE LAGOS DECLARATION.

- EFFORTS TO DRAW A PARALLEL BETWEEN ZIONISM AND APARTHEID. WE HAVE MADE A PARTICULAR EFFORT TO SENSITIZE AFRICAN GOVERNMENTS TO THE DANGERS INHERENT

IN ANY SUCH LINKAGE AND IN PARTICULAR OUR DEEP CONCERN FOR THE DAMAGE SUCH LINKAGE MIGHT DO TO EFFORTS AT COMBATING APARTHEID. WE HAVE ALSO MENTIONED OUR CONCERN TO EGYPT (WHEN ASSISTANT SECRETARY MAYNES WAS IN CAIRO). WE WILL PLAN TO REPEAT OUR POSITION ON THIS POINT FORCEFULLY AS NEEDED.

2. IN ANY CASE, WE BELIEVE IT IS OF SPECIAL IMPORTANCE THAT ISRAEL ATTEND THE CONFERENCE AND CONFRONT ITS CRITICS DIRECTLY. STRONG ISRAELI STATEMENTS AT LAGOS CRITICAL OF APARTHEID WILL BE VITAL TO EFFORTS TO BLUNT ANY ARAB INITIATIVE TO PORTRAY ISRAEL AS A RACIST STATE IN SECRET ALLIANCE WITH SOUTH AFRICA. MANY DELEGATES WOULD SEE ISRAEL'S ABSENCE FROM THE CONFERENCE AS CONFIRMATION OF ACCUSATIONS REGARDING ISRAEL'S RELATIONSHIP WITH SOUTH AFRICA AND AS EVIDENCE THAT ISRAEL IS NOT, IN FACT, OPPOSED TO APARTHEID.

3. FOR USUN: RESPONDING TO AMBASSADOR HERZOG, YOU MIGHT WISH TO DRAW UPON PARAS 1 AND 2 ABOVE AND ADD  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 192521

THAT THE US HOPES VERY MUCH THAT ISRAEL WILL NOT WITHDRAW FROM THE CONFERENCE. YOU SHOULD REASSURE HIM THAT US DELEGATION WILL WORK WITH ISRAELIS AND VIGOROUSLY OPPOSE EFFORTS TO SINGLE ISRAEL OUT FOR UNJUST CRITICISM. IN ADDITION, SUGGEST YOU DISCUSS WITH HERZOG BEST STRATEGY OUR TWO DELEGATIONS MIGHT USE IN BLUNTING CRITICISM OVER ISRAELI ARMS SALES TO SOUTH AFRICA.

4. FOR TEL AVIV: REQUEST YOU MAKE PARALLEL PRESENTATION TO THE FOREIGN OFFICE AT APPROPRIATE LEVEL.

5. FOR LAGOS: AT EARLIEST OPPORTUNITY, YOU SHOULD REVIEW OUR CONCERNS WITH NIGERIA (GARBA OR HARRIMAN, IF POSSIBLE). YOU MIGHT RE-EMPHASIZE IN PARTICULAR THE GREAT IMPORTANCE WE ATTACH TO AVOIDING ANY LINKAGE BETWEEN ZIONISM AND APARTHEID. (USUN MAY WISH TO MAKE SIMILAR POINT TO KEY AFRICANS REMAINING IN NEW YORK WHO WILL BE GOING TO LAGOS, SUCH AS SALIM.)

CHRISTOPHER

CONFIDENTIAL

NNN

## Message Attributes

**Automatic DecapTIONing:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** APARTHEID, MEETING DELEGATIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 13-Aug-1977 12:00:00 am  
**DecapTION Date:** 01-Jan-1960 12:00:00 am  
**DecapTION Note:**  
**Disposition Action:** Released in Full  
**Disposition Approved on Date:**  
**Disposition Case Number:** 200202525  
**Disposition Comment:** RECORDING OF CLASSIFICATION/RECLASSIFICATION ACTION IN SAS (STATE ARCHIVING SYSTEM) BY THE DESIGNATED AUTHORITY FOR THIS ACTION, WHO HAS APPROVED RECLASSIFICATION AND OR EXTENSION ACTION ON THIS DOCUMENT.  
**Disposition Date:** 19-Jun-2007 12:00:00 am  
**Disposition Event:**  
**Disposition History:** Released in Full by HARMON KIRBY on 19-JUN-07 ;  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977STATE192521  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** RAPECK:MR  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D770292-1225  
**Format:** TEL  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1977/newtext/t19770863/aaaacbli.tel  
**Line Count:** 116  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** e328f25a-c288-dd11-92da-001cc4696bcc  
**Office:** ORIGIN IO  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 77 USUN NEW YORK 2565  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 08-Feb-2005 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 1607545  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** ISRAELI PARTICIPATION IN LAGOS CONFERENCE  
**TAGS:** PORG, SHUM, OCON, IS, SF  
**To:** LAGOS TEL AVIV MULTIPLE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/e328f25a-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009